# Office of Chief Counsel Internal Revenue Service

## memorandum

CC:LM:CTM:LN:TL-N-635-01 SHwang

date:

MAY 1 0 2001

to:

Office of Chief Counsel, Technical Service

Room 4510, PRE-REVIEW

from:

Sandy Hwang, Attorney (LMSB)

Joyce M. Marr, Senior Attorney (LMSB)

June Y. Bass, Associate Area Counsel (LMSB)

subject:

Debt/Equity Issue

#### DISCLOSURE STATEMENT

This writing may contain privileged information. Any unauthorized disclosure of this writing may have an adverse effect on privileges, such as the attorney client privilege. If disclosure becomes necessary, please contact this office for our views.

This is in response to your request for advice received on January 26, 2001 as to the debt/equity issue in this case. This memorandum should not be cited as precedent.

#### ISSUE

Whether the advances by taxpaver's affiliates to the taxpayer's subsidiary, constitute capital contributions or loans for federal tax purposes.

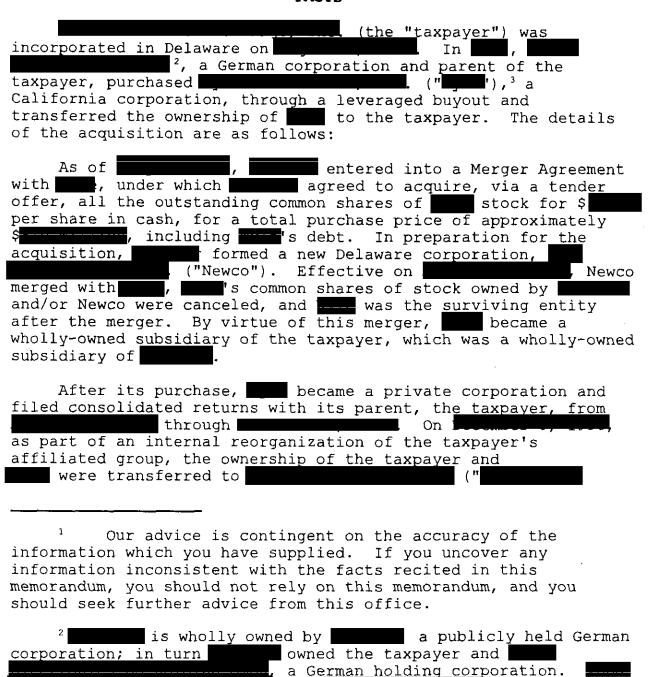
#### CONCLUSION

In this case, the advances to do not constitute true indebtedness but rather capital contributions. Accordingly, interest expense deductions taken in the amounts of and \$ \_\_\_\_\_\_ for the tax years \_\_\_\_\_\_, respectively, with respect to the purported debts should be disallowed.

corporation.

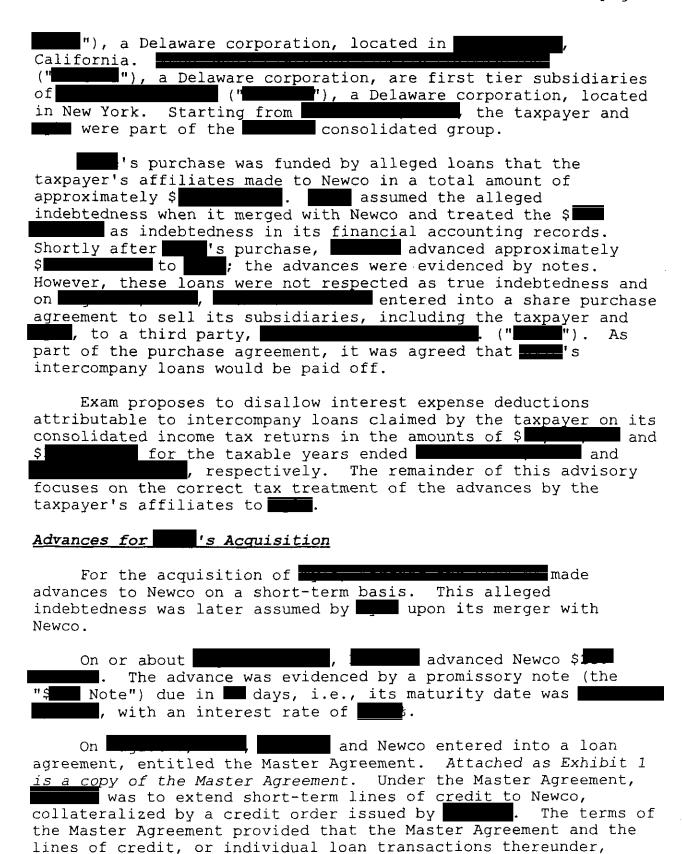
a Delaware

### FACTS1



was a publicly held corporation and was formerly known as consolidated group. and its subsidiaries filed consolidated returns through the short period ended Subsequently, and its subsidiaries were acquired by the taxpayer's affiliates.

owns



would be terminated if either of the following events occurred:

1) The borrower leaves the affiliated group; or 2) A bankruptcy proceeding against the borrower was initiated. Further, the lines of credit or loan transactions were subject to termination if the borrower's financial condition deteriorated. In addition, under the Master Agreement, failure to make a payment due to reasons for which the borrower is responsible results in a default, whereby the stipulated interest rate plus one percent shall be applied until the amount due is received.

The first line of credit under the Master Agreement was obtained by Newco and was issued on in the amount ("first line of credit"), for a day period, is a copy of the Credit Line No. 1. After merged with Newco, assumed all of Newco's liabilities in the aggregate amount of \$ \_\_\_\_\_, which amount included the \$2 \_\_\_\_ Note payable to \_\_\_\_\_ and the balance due on the first line of payable to credit. took additional draws against the first line of obtained a line of credit, in the amount of \$ ("second line of credit. Subsequently, on credit"), for a -day period, with a maturity date of . Attached as Exhibit 3 is a copy of the Credit Line No. There were six draws on the two lines of credit for a total amount due of approximately \$ ............................... Each draw on the lines of credit was evidenced by a one page promissory note.

In general, while interest on the above mentioned intercompany notes was paid, and did not payoff any of the notes on their respective maturity dates. Instead, the related parties would extend the notes, cancel the notes or convert the notes on or about the notes' maturity dates into equity or new loans. The following is a detailed discussion of the parties' treatment of the \$ Note and the short-term loans (the "Loans"):

## A. \$ Note Converted to Equity

on , the original due date, granted a renewal of this loan, evidenced by another note with a maturity date of . Attached as Exhibit 4 is a copy of the reissued \$ Note. On the new due date, the loan was transferred by consideration, in order to allow the taxpayer, for no consideration, in order to allow the taxpayer to make a contribution of capital to . Attached as Exhibit 5 is a copy of . Board of Directors' Action by Written Consent regarding and Acknowledgment of the capital contribution. No shares of stock were issued for this contribution. Despite the conversion of this loan to equity, the taxpayer claimed an interest deduction in the amount of \$ for the \$1 Note in its consolidated return for the short period ended

## B. Loans Converted to New Loans

The Loans, which were draws, between though , on the two lines of credit with consisted of the following 6 short term notes, principal payable by on , in the total amount of approximately :

```
$ ("Loan 1")
$ ("Loan 2")
$ ("Loan 3")
$ Subtotal

$ ("Loan 4")
$ ("Loan 5")
$ ("Loan 6")
$ Subtotal
```

Attached as Exhibits 6 and 7 are copies of the Loan Agreements and Promissory Notes for Loans 1 and 2, respectively. did not pay off the above loans by date. Instead, transferred Loans 1-6 to its wholly owned subsidiary, as a result, Loans 1-6 were canceled and new loans for substantially the same aggregate amounts were issued to

```
("Loan 7"), short-term, due
$
                 ("Loan 8"), short-term, due
                 ("Loan 9"), short-term, due
$
$
                 ("Loan 10"), short-term, due
$
                 Total short-term notes
$
                 ("LT Loan A"), long-term
$
                 ("LT Loan B"), long-term
$
                 ("LT Loan C"), long-term
                Total long-term notes4
```

Again, did not pay the short-term loans when due.
issued new short-term loans in replacement of Loans 7 and 8, and Loan 9 was canceled by combining the outstanding loan

balance with Loan 8. On the maturity date of Loan 7, extended the due date to and on that due date, converted Loan 7 into two new loans. Loan 8 was extended to and on Loan 8 was converted into a new loan. As of had the following short-term notes payable to ("Loan 7A") ("Loan 7A") ("Loan 7B") ("Loan 8A") (Loan 9 was canceled) (Loan 10)

Total short-term notes

The above changes resulted in nothing more than extending the lives of the loans. While Loan 9, in the amount of was canceled and reduced to a balance of zero, Loan 8, in the amount of \$ \_\_\_\_\_ was increased by and reissued as Loan 8A in the amount of . Loan 7 in the amount of \$ 1000 converted into two smaller amounts, Loans 7A and 7B, in the amounts of \$ \_\_\_\_ and \$4 \_\_\_ respectively. The amount of Loan 10 remained the same and was not reissued. Instead, the maturity date of Loan 10 was extended twice, first and then to . Although the conversions of loans and extensions of the due dates of the short-term notes postponed payment of the loans repeatedly, continued to fail to pay off the loans. The maturity dates of the notes were extended as follows:5

Loan #	Original Due Date	1 <sup>st</sup> Extension Due Date	2 <sup>nd</sup> Extension Due Date	3 <sup>rd</sup> Extension Due Date	4 <sup>th</sup> Extension Due Date	5 <sup>th</sup> Extension Due Date
7A						
7B						
8A						
10						

Following the conversion of Loans 7 and 8 into 7A, 7B and 8A, all existing loans with \_\_\_\_\_, including both short-term and long-term notes for a total amount of \$ restructured and new loan documents were issued on to assign or transfer all existing liabilities to the taxpayer, as the middleman between \_\_\_\_\_. Thus, new loan documents were issued between \_\_\_\_\_ as lender/assignor and taxpayer as borrower/assignee and between taxpayer as lender and as borrower, in replacement of the loan documents between . The new loan documents issued on , the taxpayer, and were for the same between amounts and terms as those notes previously issued. For example, as a result of this loan restructuring, Loan 7A existed both between and the taxpayer and also between the taxpayer and .

In addition to postponing the payment of principal on the short-term notes by reissuing loans and/or by extending the maturity dates, the parties reshuffled the amounts of the loans. Each time the loan amounts were changed, the interest rates were revised through letters between the parties. However, no original documents have been provided to substantiate any of the changes in loan amounts. On extended a short-term loan to the taxpayer in the amount of \$ ("Loan 11"), maturing on Based on the information provided by the taxpayer, Loan 11 was assigned to on the same day issued Loan 11. Loan 11 was not paid off. Instead, Loan 11 was terminated by increasing Loan 7B by \$ The original and amended amounts of Loans 7A, 7B, 8A, 10, and 11 are as follows:

	Loan #	Ori <u>ginal Amou</u> nt of Loan	Amended Amount of Loan
	7A	\$	\$
	7B	\$	\$
	8A	\$	\$
	10	\$	\$
Subtotal		\$	\$
	11	<u>\$</u>	\$
Total		\$	\$

Despite the fact that Loans 1, 2, and 3 were converted into Loans 7-10, which were again converted into Loans 7A, 7B, and 8A, did not pay off any of these loans. Instead, after numerous

provisions in the

extensions on or about the maturity dates, loan amount changes, and interest rate adjustments, these short-term notes were paid off when purchased the taxpayer and pursuant to a share purchase agreement entered into on I Similarly, short-term Loans 4, 5, and 6, were converted into long-term notes, LT Loans A, B, and C, which were paid off pursuant to the share purchase agreement in \_\_\_\_\_ Since these long-term notes were not due prior to \_\_\_\_\_'s acquisition by , it is not clear whether the parties would have respected these long-term loans. All the changes on the notes merely resulted in designating a different member of the affiliated group as lender and extended the maturity dates of the loans so that never had to pay off the loans. The intent of the parties to treat the loans as equity is supported in consolidated financial statements which states that while approximately \$ \_\_\_\_ is payable to \_\_\_\_ in expects to extend the terms of such debt beyond required." Attached as Exhibit 8 is a copy of Notes to Consolidated Financial Statements.

## Third Party Lenders/Subordination of Intercompany Notes

Unlike the intercompany notes, \_\_\_\_'s third party notes were respected and paid. Prior to its acquisition by had lines of credit with various banks with a total balance due . After the acquisition, paid off the \$ with the funds advanced by its affiliates. Additionally, had obtained two long-term notes from (" ") in the amounts of \$ and \$ Notes"), issued on and respectively. These notes mature on and respectively. While these notes were not paid off before the purchase of by in the year the loans from affiliates were subordinated to the Notes on . The subordination of the intercompany notes was the agreed remedy to sefault on the remedy to 's default on the Notes. Under the terms of the Notes, agreed, among other things, Notes. Under the

's default was waived by in exchange for the subordination of 's intercompany notes to the Notes. On or about in conjunction with the restructuring of all then existing loans with in a total

Notes.

to maintain a ratio of Total Debt to Total Debt and Consolidated Tangible Net Worth of no more than . However, due to the increased amount of state 's debt caused by the acquisition debt,

was in default of this and other

amount of \$ \_\_\_\_, the taxpayer's affiliates entered into the Affiliate Subordination Agreement, under which the following intercompany loans were subordinated to the ; Loan 8A in the amount of \$ \_\_\_\_\_; Loan 10 in the amount of \$ ; LT Loan A in the amount of \$ ; LT Loan B in the amount of \$ and LT Loan C in the amount of \$ \_\_\_\_\_. Further, agreed to modify the definitions of "debt" and "consolidated tangible net worth" to treat the intercompany loans as equity. Unlike the original definitions, the modified definition of the consolidated tangible net worth included the subordinated intercompany debts and the definition of debt excluded the subordinated intercompany debts.

## Financial Condition

The taxpayer's affiliates extended loans to regardless of 's financial condition. The balance sheets of the tax returns for the year ending (prior to the acquisition of ), (at the end of the first short year after the acquisition) show the following:

	(	in	<b></b> )			
	,					
Assets						
Liabilities						
Equity						
Total Debt/Equity Ratio						

's consolidated financial statements for the year ended show the following, in

Assets: \$, Liabilities: \$, Equity: \$, Debt/Equity Ratio: 4

In addition, prior to its acquisition in \_\_\_\_, \_\_\_'s taxable income was approximately \$ \_\_\_\_\_. However, due to the interest deductions claimed by \_\_\_\_\_ for the acquisition debts, \_\_\_\_\_ reported negative taxable income for the periods

ending and and in the amounts of approximately \$ and \$

Exam proposes to disallow the interest expense deductions attributable to the acquisition debts claimed on the taxpayer's consolidated tax returns for the years ending and in the amounts of \$ and \$ and \$ , respectively.

#### **ANALYSIS**

There is no singular test that courts will use in order to determine whether a loan instrument constitutes a debt or equity. Litton Business Sys., Inc. v. Commissioner, 61 T.C. 367 (1973). However, the Tax Court will look to whether there was a "genuine intention to create a debt, with a reasonable expectation of repayment, and . . [whether] that intention comport[s] with the economic reality of creating a debtor-creditor relationship." Id. at 377.

In general, while other contemporaneous actions are examined by the courts, a taxpayer's reporting position and other financial records are probative of a taxpayer's intent. Here, the intent factor may have been superficially met because of the existence of the executed promissory notes for the \$ Note and for Loans 1-7, under the lines of credit, and because these intercompany advances were reported on the taxpayer's tax returns as loans. However, the parties' actions, shortly after the acquisition, of extending, reissuing, and/or converting the loans to equity on or about the maturity dates show the parties' intent to treat the loans as equity. In addition, the parties' subordination of the intercompany loans to the Notes and amendment of the definition of "debt" to exclude the intercompany loans show the intent of the parties to treat the intercompany debts as equity for non-tax purposes. In this case, while the taxpayer's reporting position and the characterization of the notes on its books and records for tax purposes may show some intent of treating the intercompany notes as debt, the parties' actions and treatment of the notes for non-tax purposes show a complete disregard of the form of the intercompany advances as loans.

The courts have enumerated several other factors, in addition to intent, to be considered in resolving a debt-equity issue. While the following list is not exclusive and no single factor is determinative, in the Ninth Circuit to which this case would be appealable, in addition to intent, the courts generally look to:

- 1. Name and presence of a written agreement demonstrating indebtedness;
- 2. Presence of a fixed maturity date;
- 3. Source of payments, <u>e.g.</u>, whether there is anticipated cash flow to cover payments;
- 4. Right to enforce payment;
- 5. Increased participation in management as the result of the advance;
- 6. Subordination;
- 7. Thinness of the capital structure in relation to debt;
- 8. Identity of interest between creditor and stockholder:
- 9. Payment of interest only out of dividend money; and
- 10. Ability of the corporation to obtain credit from outside sources.

Hardman v. United States, 827 F.2d 1409, 1412 (9th Cir. 1987).

Here, there were loan documents (factor 1) which are indicative of indebtedness. It is not clear whether factor 9 has been met in this case. While was paying interest, we do not know whether the interest payments were only out of dividend money. However, all other factors seem to indicate equity characterization.

Factor 2 exists in that the notes show a maturity date; but the parties never respected the maturity dates as fixed. Debt has been defined as "an unqualified obligation to pay a sum certain at a reasonably close fixed maturity date along with a fixed percentage in interest payable regardless of the debtor's income or lack thereof." Gilbert v. Commissioner, 248 F. 2d 399, 402 (2nd Cir. 1957). While the presence of a fixed maturity date is significant evidence of debt, the importance of this factor is vitiated when it is observed in form only. Salves Finishing Plants, Inc. v. U.S., 399 F.2d 214, 220 (Ct. Cl. 1968). Here, the parties' actions of converting, extending, and reissuing the alleged loans on or about, and sometimes after, the maturity dates show that the maturity dates were in form only.

Under factor 3, the notes are indicative of equity. the parties may have anticipated cash flow to pay for some of the interest payments, it would have been impossible for to make any principal payments. As of and taxpayer reported negative taxable income because of the interest expenses. At the time of issuing the acquisition debts, the parties knew or should have known that would not have sufficient funds to pay off the short-term notes in the total within months of issuance, by amount of \$ . Because the parties knew that could not pay off the loans, the parties delayed the maturity dates, which shows that the parties did not realistically expect payment of the loans. Alternatively, the loan payment delays could show that the affiliates only expected payment if and when were 's financial condition improved, although, a creditor, unlike a shareholder, expects repayment in any event.

The absence of realistic creditor enforcement provisions are indicative of equity contributions (factor 4). The \$ \text{Note had} no enforcement provisions and under the Master Agreement, default of a loan payment results in an increased interest rate of one percent. There were no acceleration clauses, collateral required from the provisions of enforcement which would be indicative of true indebtedness. In this case, the parties actions show that they had no intention of enforcing any of the notes. It appears that the parties would only enforce the intercompany loans when the left the group because that would cause the loan transactions to be canceled.

Factors 5, 6, 7 and 8 indicate that the notes were equity. After the acquisition debt, the taxpayer and its affiliates had control over (factor 5). The intercompany loans were subordinated to the third party (factor 6). All the loans from the taxpayer's affiliates were ultimately restructured to make the taxpayer, sparent, the sole creditor (factor 8). Factor 7 indicates that the notes may be equity because was thinly capitalized. What constitutes a good debt/equity ratio is not clear however a 10:1 ratio is considered thin and a ratio of 4:1 or less is considered good and a safe harbor for debt characterization. See Dixie Dairies Corp. v. Commissioner, 74 T.C. 476, 496 (1980), and Gooding Amusement Co. v. Commissioner, 23 T.C. 408 (1954), aff'd, 236 F.2d 159 (6th Cir. 1956). Yet, in Litton Business Systems, Inc. v. Commissioner, 61 T.C. 367, 379 (1973), the Tax Court stated that a "good" debt/equity ratio was not a safe harbor. In this case, prior to the acquisition, the debt/equity ratio was good ( After the acquisition debt, there was no equity in thus the ratio was infinity. Despite the fact that was thinly capitalized, the affiliates gave numerous loans, extensions and

Not until Note was converted into equity, was some of the equity restored.

At the time of pass acquisition, the taxpayer's affiliates lent to approximately \$ (\$ plus \$), which is an amount almost three times greater than its acquisition and an amount in excess of sequity amount by approximately \$ (\$ less \$). Would not have been able to get such loans from a third party creditor (factor 10). As with a third party creditor would have required to maintain certain financial ratios before issuing loans and required to maintain those ratios throughout the lives of the loans. While may have been able to obtain some additional loans based on its financial standing in the would not have been able to obtain loans in a total amount of \$ (a third party creditor would not have extended loans to with numerous extensions and conversions as in this case, especially when the had negative income with little or no equity at the time of loan issuance. As a result, the alleged loan transactions fail the economic reality test.

Considering all the factors, the \$ \_\_\_\_ Note and loans in the total amount of approximately \$ \_\_\_\_ should be treated as a contribution to capital and no interest deductions related to these alleged loans should be allowed.

This advisory opinion has been coordinated with the Office of Chief Counsel. Please call Sandy Hwang at (949)360-3432, if you have any questions.